

# Borrowing From Government Owned Banks & Firm's Liquidation Risk

Ankit Kariya  
IIM Bangalore

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# Questions

- 1 Does borrowing from government owned banks (GOBs) affects firm's liquidation risk?
  - Exploits securitization reform that increased liquidation risk
  - $\frac{D}{A} = f(., \textit{Liquidation Risk})$
  - Differential response,  $\Delta(D/A)$ , of GOB Vs non-GOB Firms

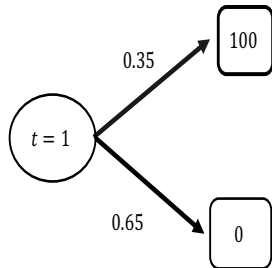
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  - Exploits securitization reform that increased liquidation risk
  - $\frac{D}{A} = f(., Liquidation Risk)$
  - Differential response,  $\Delta(D/A)$ , of GOB Vs non-GOB Firms
- 2 Does this have any spillover effect?
  - Compare the investment rate of GOB Vs non-GOB firms

# A Motivating Example

*Face Value of Debt = 40*

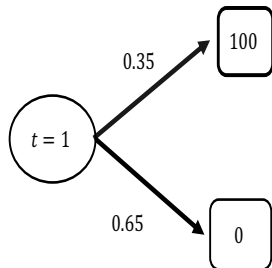
*Liquidation Value = 25*



# A Motivating Example

*Face Value of Debt = 40*

*Liquidation Value = 25*



- 1  $NPV = 35 - 25 = 10$
- 2  $E[Lender] = (40 * 35) - 25 = -11$
- 3  $E[Owner] = (60 * 35) = 21$

## Are GOBs lenient?

*“Moreover, as a project went into distress, **private banks** were sometimes more agile in securing their positions with additional collateral from the promoter, or getting repaid, even while **public sector banks** continued supporting projects with fresh loans. Promoters astutely stopped infusing equity, and sometimes even stopped putting in effort, knowing the project was unlikely to repay given the debt overhang”*

–Former RBI Governor, Prof. Raghuram Rajan  
“Resolving Stress In Banking System”

# What do GOBs maximize?

- Theories
  - Social View (Stiglitz [1993])
  - Agency View (Banerjee [1997])
  - Political View (Shleifer [1998])

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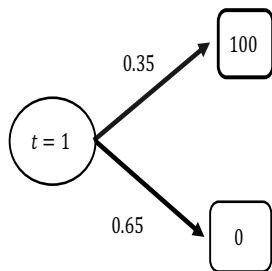
- Theories
  - Social View (Stiglitz [1993])
  - Agency View (Banerjee [1997])
  - Political View (Shleifer [1998])
- Evidence
  - GOB lending is less cyclic (Coleman and Feler [2015])
  - GOBs lend at lower rates & politically connected firms.  
And increase lending during election years  
Sapienza [2004], Khwaja and Mian [2005], Cole [2009])



## Let's see this in our earlier example...

*Face Value of Debt = 40*

*Liquidation Value = 25*



- $NPV = 35 - 25 = 10$
- $E[Lender] = \lambda(\pi = -11) + (1 - \lambda)(PB) > 0$  if  $PB$  is large
- $\pi =$  Profit &  $PB =$  Private Benefit

But wait... there is another force to reckon with!

### The Rescue Act

**IBA CIRCULATED A COMPREHENSIVE PLAN TO ALL BANK CHIEFS ON AUG 1**

It includes types of cases to be covered, the extent and nature of assistance to be given

A bank will take anticipatory bail to prevent employee's arrest

Step in to obtain bail in case of arrest or imprisonment

Banks will bear legal expenses such as court fee, advocate fee

Such support would be extended to family members of staff

Depending on a case, a bank can even hire a top-notch lawyer to defend an employee


An illustration of a man in a suit standing in front of a classical building facade with columns and a pediment. The man is depicted in a stylized, blocky manner with a large head and a small body. The building has a pediment with a circular emblem in the center. The man is looking towards the right.

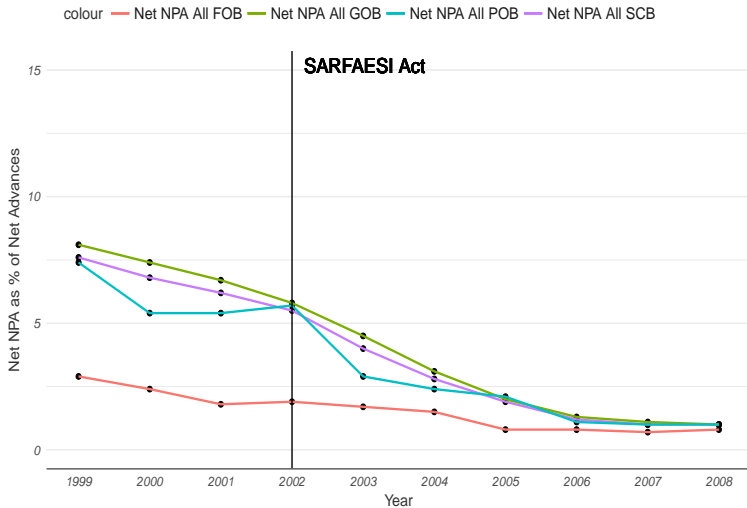
Figure: Taken from Economic Times, 6th August, 2018

**Could make reorganization difficult, & create liquidation bias**

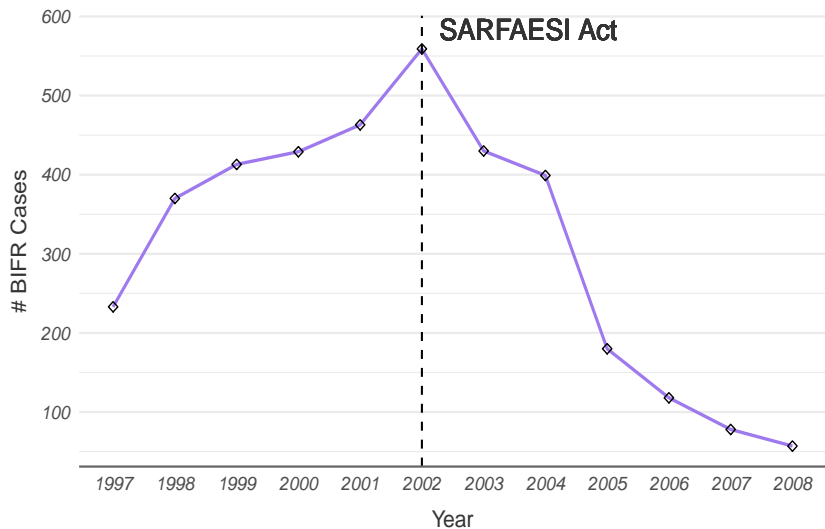
# SARFAESI Act

- Perceived to be transformation from pro-debtor to pro-creditor regime
- Ex-ante effects are important (i.e. credible threat)
- No. of cases with DRTs went down by 40% (Rajan, 2008)
- Initial recovery rates around 61% (later on 21.9%)
- Firm's with high level of tangible assets reduced their debt usage (Vig [2013])

# NPA Trend Around SARFAESI Act



# BIFR Flow of Cases



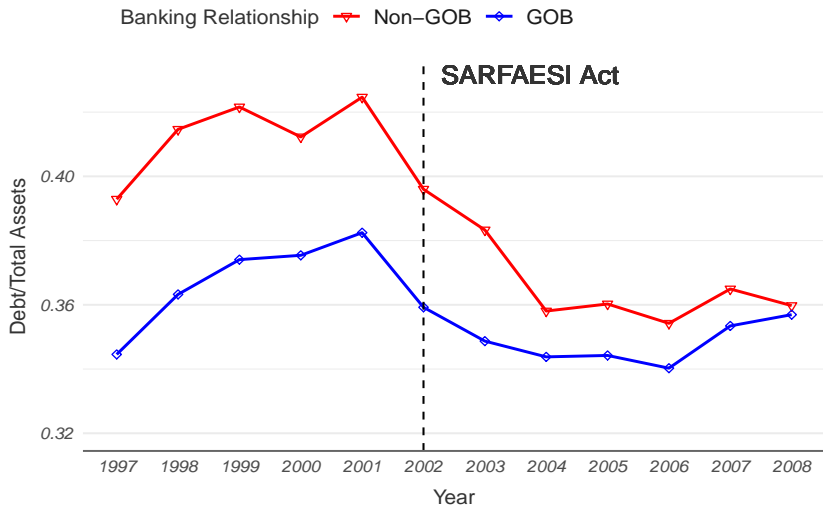
# Empirical Strategy

- Variables of Interest
  - Debt/Total Assets
  - Secured Debt/Total Assets
- Regression Framework

$$Y_{it} = \alpha_i + \gamma_{jt} + \theta Post_t * GOB_i + \omega X_{ijt} + \epsilon_{ijt}$$

- $\alpha_i$  and  $\gamma_{jt}$  are firm and industry-year fixed effects
- $Post_t = 1$  for  $Year \geq 2002$
- $GOB_i = 1$  for firms having exclusive relationship with GOBs
- $X_{ijt}$  are standard leverage controls (Rajan and Zingales [1995])

# Debt/Total Assets



# Debt/Total Assets

Table: Difference-In-Difference

Firm Type	Before	After	Diff	se_diff	No.Obs
Non-GOB	0.413	0.369	-0.044	0.006	2929
GOB	0.368	0.350	-0.018	0.007	4367
			0.026**	0.009	7296



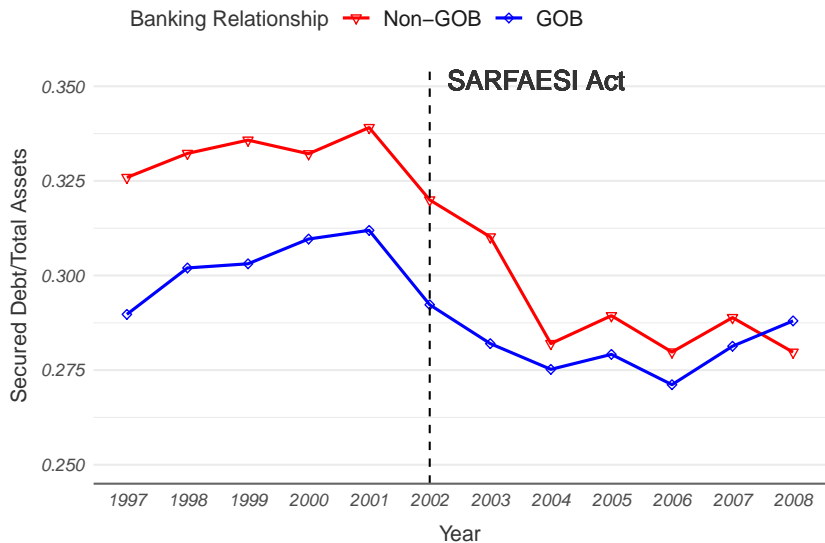
# Debt/Total Assets

	<i>Full Sample</i>		<i>Above Median</i>	
	(1)	(2)	(3)	(4)
Post*GOB	0.017** (0.007)	0.026*** (0.008)	0.027** (0.011)	0.035*** (0.010)
Obs	17,536	13,349	7,321	6,772
Adj R <sup>2</sup>	0.700	0.731	0.675	0.712
Controls	N	Y	N	Y
Firm FEs	Y	Y	Y	Y
Ind-Year FEs	Y	Y	Y	Y

*Note:*

\* $p < 0.1$ ; \*\* $p < 0.05$ ; \*\*\* $p < 0.01$

# Secured Debt/Total Assets



# Secured Debt/Total Assets

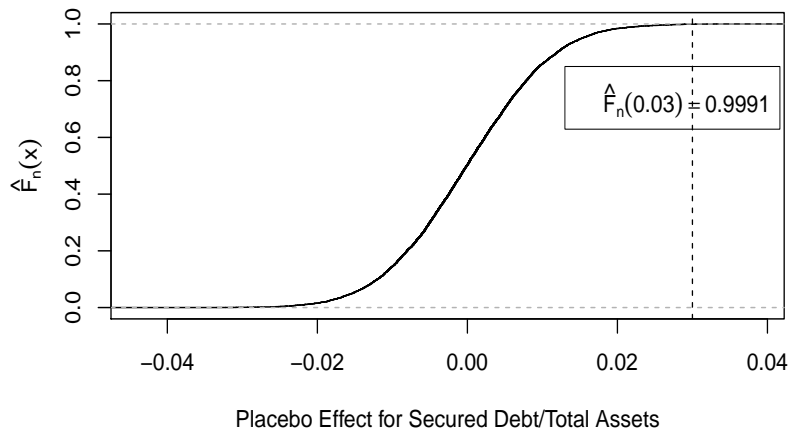
	<i>Full Sample</i>		<i>Above Median</i>	
	(1)	(2)	(3)	(4)
Post*GOB	0.015** (0.006)	0.025*** (0.007)	0.021** (0.010)	0.030*** (0.009)
Observations	16,831	12,919	7,156	6,632
Adjusted R <sup>2</sup>	0.687	0.706	0.652	0.684
Controls	N	Y	N	Y
Firm FEs	Y	Y	Y	Y
Industry Year FEs	Y	Y	Y	Y

*Note:*

\* p<0.1; \*\* p<0.05; \*\*\* p<0.01

# Permutation Test

## Empirical CDF of Placebo Effect for Secured Debt/Total Assets



# Cross Sectional Evidence

	<i>Dependent variable: Secured Debt/Total Assets</i>					
	Profitability		Size		Group	
	High	Low	Big	Small	Affiliated	Standalone
Post*GOB	0.005 (0.011)	0.061*** (0.018)	0.014 (0.011)	0.058*** (0.020)	-0.007 (0.015)	0.056*** (0.013)
Obs	4,069	2,563	4,293	2,339	2,497	4,135
Adj R <sup>2</sup>	0.672	0.727	0.703	0.613	0.710	0.674
Controls	Y	Y	Y	Y	Y	Y
Firm FEs	Y	Y	Y	Y	Y	Y
Ind-Year FEs	Y	Y	Y	Y	Y	Y

Note:

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01

# Switcher Characteristics

	Switch to GOBs (1)	Switch to Non-GOBs (2)
Group Dummy	-0.021** (0.009)	0.007 (0.012)
Log Total Assets	-0.038*** (0.003)	0.046*** (0.004)
Profit Volatility	0.591*** (0.145)	0.030 (0.166)
Interest Coverage Ratio	0.003** (0.001)	0.003* (0.002)
Debt/Total Assets	0.138*** (0.028)	-0.116*** (0.034)
PBITDA /Assets	-0.061 (0.070)	0.478*** (0.085)
TobinQ	-0.017*** (0.005)	0.030*** (0.010)
Observations	5,963	7,645
Adjusted R <sup>2</sup>	0.049	0.037

# Real Effects-Investments

Table: Difference-In-Difference

Firm Type	Before	After	Diff	se_diff	No.Obs
Non-GOB	0.074	0.040	-0.034	0.006	2910
GOB	0.051	0.041	-0.010	0.005	4313
			0.024***	0.07	7223

# Investments

	<u>Full Sample</u>		<u>Above Median</u>	
	(1)	(2)	(3)	(4)
Post*GOB	0.015*** (0.005)	0.020*** (0.005)	0.023*** (0.008)	0.033*** (0.008)
Observations	17,804	15,367	7,291	6,388
Adjusted R <sup>2</sup>	0.117	0.175	0.112	0.216
Controls	N	Y	N	Y
Firm FEs	Y	Y	Y	Y
Industry-Year FEs	Y	Y	Y	Y

*Note:*

\* $p < 0.1$ ; \*\* $p < 0.05$ ; \*\*\* $p < 0.01$



# Is this obviously bad?

**Table:** Likelihood of Firms Filing For Insolvency

Firm Type	No. of Obs	Proportion of Total
<i>Panel A–Full Sample–1695 Firms</i>		
GOB	920	0.54
Non-GOB	774	0.46
<i>Panel B–BIFR Cases Prior to Reform–198 Firms</i>		
GOB	129	0.65
Non-GOB	69	0.35
<i>Panel C–BIFR Cases Post Reform–157 Firms</i>		
GOB	95	0.61
Non-GOB	62	0.39

# Future Performance

	<i>Dependent variable:</i>			
	PBITDA/ Total Assets (1)	Interest Cov Ratio (2)	Interest Cost (3)	Assets Turnover (4)
Post*GOB	0.001 (0.005)	-0.140 (0.285)	-0.002 (0.004)	0.013 (0.032)
Observations	7,484	6,660	5,398	7,452
Adjusted R <sup>2</sup>	0.402	0.395	0.556	0.715
Controls	N	N	N	N
Firm FEs	Y	Y	Y	Y
Industry Year FEs	Y	Y	Y	Y

*Note:*

\* p<0.1; \*\* p<0.05; \*\*\* p<0.01

# Consistent with Current Indian Banking Scenario

- Neither liquidate nor reorganize—Wait & Pray

*“ They [one or two banks] will try to delay the matter by either seeking revaluation, asking for a higher amount in case it's sale, or just raising more questions. Unfortunately, today there is no penalty for not taking a decision, but you could be punished for taking on”  
—Papia Sengupta, ED, BOB*

Thank You...

## Falsification Tests

- Falsely assign 1999 as the year of reform
- Below median tangibility sample
- Unsecured Debt

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## Robustness Tests

- Restricted Sample till 2006
- Taken 2003 as first year after the act
- Removed firms that switch between GOB and non-GOB category during the sample period

# Conclusion

- GOBs have different incentives than a profit maximizing lender
- These incentives affect their contract enforcement decisions
- That in turn will affect borrower's liquidation risk

# Falsification Test–1–Year of Act as 2000

	Debt/Assets	Sec. Debt/Assets	Investments
Tangibility	0.135*** (0.033)	0.132*** (0.030)	
TobinQ			0.037 (0.024)
Cashflow			0.240**
Log Total Assets	0.107*** (0.021)	0.114*** (0.022)	0.243*** (0.034)
PBITDA/Total Assets	-0.359*** (0.064)	-0.261*** (0.060)	
Debt/Total Assets			-0.223*** (0.073)
<b>Post*GOB</b>	<b>0.010</b> (0.012)	<b>0.014</b> (0.012)	<b>0.014</b> (0.016)
Observations	2,289	2,260	1,690
Adjusted R <sup>2</sup>	0.833	0.820	0.261

Note:

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01



# FT-2-Below Median Tangibility Sample

	Debt/Total Assets	Secured Debt/Total Assets	Investments
Tangibility	0.106** (0.052)	0.127*** (0.037)	
TobinQ			0.008 (0.005)
Cashflow			0.049* (0.026)
Log Total Assets	0.011 (0.013)	0.009 (0.012)	0.034*** (0.010)
PBITDA/Assets	-0.234*** (0.065)	-0.152*** (0.056)	
Debt/Total Assets			-0.043 (0.037)
<b>Post*GOB</b>	<b>0.014</b> (0.016)	<b>0.011</b> (0.013)	<b>-0.006</b> (0.014)
Observations	2,174	2,174	1,835
Adjusted R <sup>2</sup>	0.752	0.721	0.128

Note:

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01

# Falsification Test–3–Unsecured Debt

	Full Sample	Above Median	Top Tercile
Tangibility	0.001 (0.019)	0.022 (0.021)	0.014 (0.024)
Log Total Assets	0.001 (0.008)	0.003 (0.010)	−0.002 (0.010)
PBITDA/Total Assets	−0.128*** (0.032)	−0.134*** (0.039)	−0.133*** (0.050)
<b>Post*GOB</b>	<b>0.0001</b> (0.006)	<b>0.003</b> (0.008)	<b>0.005</b> (0.010)
Observations	5,007	2,822	1,994
Adjusted R <sup>2</sup>	0.571	0.555	0.597

*Note:*

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01

# Restricting Sample Till 2005

	Debt/ Assets	Secured Debt/ Assets	Investments
Tangibility	0.150*** (0.033)	0.119*** (0.033)	
TobinQ			0.021 (0.020)
Cashflow			0.203** (0.081)
Log Total Assets	0.075*** (0.021)	0.071*** (0.025)	0.162*** (0.025)
PBITDA/Total Assets	-0.439*** (0.064)	-0.342*** (0.056)	
Debt/Total Assets			-0.174*** (0.049)
<b>Post*GOB</b>	<b>0.022*</b> (0.013)	<b>0.020*</b> (0.011)	<b>0.031**</b> (0.014)
Observations	2,561	2,561	2,249
Adjusted R <sup>2</sup>	0.826	0.816	0.278

Note:

\*p<0.1; \*\*p<0.05; \*\*\*p<0.01

# Estimates Are Lower Bounds

- Only transaction relationship with non-GOB
  - Regression is weighted average of heterogeneous effects

Industry	GOB	Non-GOB	Diff	Weight	Weighted Diff.
A	-0.02	-0.02	0 .00	0.50	0.00
B	-0.02	-0.10	0.08	0.50	0.04
<b>Estimated Effect</b>					<b>0.04</b>

- Long term relationship less likely to be only transactional
- Lower supply effect for GOB
  - Exp. Liquidation Value = Prob. of Liquidating \* Liquidation Value

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	count	mean	sd	min	max
Debt/Assets	6549	0.331	0.185	0.001	0.904
Secured Debt/Assets	6549	0.259	0.166	0.000	0.741
Log Assets	6549	6.519	1.629	2.284	11.477
Investments	6549	0.034	0.122	-0.292	1.490
Tangibility	6549	0.627	0.310	0.005	2.018
PBITDA/Assets	6549	0.118	0.075	-0.158	0.491
TobinQ	5865	1.073	0.863	0.115	14.299
Assets	6549	2765	6517	9.	41545

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# Summary-GOB Firms & Non-GOB Firms

	<b>GOB</b>	sd	<b>Non-GOB</b>	sd	Diff	t
Debt/Assets	0.361	0.183	0.375	0.179	-0.014*	(-2.306)
Secured Debt/Asset	0.286	0.165	0.298	0.173	-0.011	(-1.942)
Short Term Debt	0.420	0.247	0.360	0.256	0.060***	(6.670)
Investments	0.028	0.128	0.047	0.135	-0.020***	(-4.359)
Tangibility	0.818	0.250	0.772	0.235	0.045***	(5.507)
PBITDA/Assets	0.114	0.074	0.135	0.071	-0.020***	(-8.165)
TobinQ	0.907	0.435	1.142	0.780	-0.235***	(-10.013)
Total Assets	1211	4084	5398	9104	-4186***	(-16.340)
Observations	2155		1432		3587	

# Three Things Matter

## Who decides?

- SARFAESI Act-: Strengthen creditors rights
- Lender decides to some extent

## What does the lender get?

- Liquidation Value
- High Tangibility Group

## What are the lender's objectives?

- Profit maximization is implicitly assumed
- Govt./Quasi-Govt. Agency might have other objectives

## Summary-Before & After

	<b>After</b>	sd	<b>Before</b>	sd	Diff	t
Debt/Assets	0.356	0.181	0.388	0.182	-0.032***	(-4.944)
Secured Debt/Assets	0.281	0.167	0.312	0.169	-0.031***	(-5.169)
Short Term Debt	0.411	0.258	0.367	0.237	0.044***	(4.878)
Investments	0.037	0.132	0.033	0.129	0.004	(0.859)
Tangibility	0.814	0.264	0.769	0.198	0.045***	(5.679)
PBITDA/Assets	0.124	0.075	0.120	0.068	0.003	(1.386)
TobinQ	1.075	0.662	0.868	0.484	0.207***	(10.024)



# Increase in Distress Risk—Vig [2013]

	Sec. Debt/ Assets	Debt/ Assets	Short. Debt/ Debt
Tangibility	0.022* (0.013)	0.028** (0.014)	-0.077*** (0.022)
PBITDA/Total Assets	-0.233*** (0.024)	-0.315*** (0.025)	-0.009 (0.045)
Log Sales	0.008*** (0.003)	0.010*** (0.003)	0.0002 (0.005)
<b>Post*High Tangibility</b>	<b>-0.053***</b> (0.008)	<b>-0.050***</b> (0.008)	<b>0.061***</b> (0.014)
Observations	14,625	15,813	12,966
R <sup>2</sup>	0.763	0.779	0.723

Note:

Includes Firm & Industry-Year Fixed Effects

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